

Public Document Pack

Overview and Scrutiny Management Committee

Thursday, 24th October, 2024
at 5.30 pm

PLEASE NOTE TIME OF MEETING

Council Chamber - Civic Centre

This meeting is open to the public

Members

Councillor Blackman (Chair)
Councillor Evely
Councillor Y Frampton
Councillor Kloker
Councillor Leggett
Councillor McManus
Councillor Powell-Vaughan
Councillor Renyard
Councillor Stead

Appointed Members

Catherine Hobbs, Roman Catholic Church
Rob Sanders, Church of England
Vacant, Primary Parent Governor

Contacts

Joni Goodman
Democratic Support Officer
Tel. 023 8083 2130
Email: joni.goodman@southampton.gov.uk

Mark Pirnie
Scrutiny Manager
Tel: 023 8083 3886
Email: mark.pirnie@southampton.gov.uk

PUBLIC INFORMATION

Overview and Scrutiny Management Committee

The Overview and Scrutiny Management Committee holds the Executive to account, exercises the call-in process, and sets and monitors standards for scrutiny. It formulates a programme of scrutiny inquiries and appoints Scrutiny Panels to undertake them. Members of the Executive cannot serve on this Committee.

Role of Overview and Scrutiny

Overview and Scrutiny includes the following three functions:

- Holding the Executive to account by questioning and evaluating the Executive's actions, both before and after decisions taken.
- Developing and reviewing Council policies, including the Policy Framework and Budget Strategy.
- Making reports and recommendations on any aspect of Council business and other matters that affect the City and its citizens.

Overview and Scrutiny can ask the Executive to reconsider a decision, but they do not have the power to change the decision themselves.

Southampton: Corporate Plan 2022-2030 sets out the four key outcomes:

- **Strong Foundations for Life**.- For people to access and maximise opportunities to truly thrive, Southampton will focus on ensuring residents of all ages and backgrounds have strong foundations for life.
- **A proud and resilient city** - Southampton's greatest assets are our people. Enriched lives lead to thriving communities, which in turn create places where people want to live, work and study.
- **A prosperous city** - Southampton will focus on growing our local economy and bringing investment into our city.
- **A successful, sustainable organisation** - The successful delivery of the outcomes in this plan will be rooted in the culture of our organisation and becoming an effective and efficient council.

Procedure / Public Representations

At the discretion of the Chair, members of the public may address the meeting on any report included on the agenda in which they have a relevant interest. Any member of the public wishing to address the meeting should advise the Democratic Support Officer (DSO) whose contact details are on the front sheet of the agenda.

Access is available for disabled people.

Please contact the Democratic Support Officer who will help to make any necessary arrangements.

Fire Procedure: -

In the event of a fire or other emergency a continuous alarm will sound, and you will be advised by Council officers what action to take.

Mobile Telephones: - Please switch your mobile telephones to silent whilst in the meeting

Use of Social Media: - The Council supports the video or audio recording of meetings open to the public, for either live or subsequent broadcast. However, if, in the Chair's opinion, a person filming or recording a meeting or taking photographs is interrupting proceedings or causing a disturbance, under the Council's Standing Orders the person can be ordered to stop their activity, or to leave the meeting. By entering the meeting room, you are consenting to being recorded and to the use of those images and recordings for broadcasting and or/training purposes. The meeting may be recorded by the press or members of the public. Any person or organisation filming, recording, or broadcasting any meeting of the Council is responsible for any claims or other liability resulting from them doing so. Details of the Council's Guidance on the recording of meetings is available on the Council's website.

Smoking Policy: - The Council operates a no-smoking policy in all civic buildings.

Dates of Meetings for the Municipal Year:

2024	2025
20 June	2 January
11 July	23 January
22 August	20 February
12 September	20 March
24 October	24 April
21 November	
12 December	

CONDUCT OF MEETING

TERMS OF REFERENCE

The general role and terms of reference for the Overview and Scrutiny Management Committee, together with those for all Scrutiny Panels, are set out in Part 2 (Article 6) of the Council’s Constitution, and their particular roles are set out in Part 4 (Overview and Scrutiny Procedure Rules – paragraph 5) of the Constitution.

RULES OF PROCEDURE

The meeting is governed by the Council Procedure Rules and the Overview and Scrutiny Procedure Rules as set out in Part 4 of the Constitution.

BUSINESS TO BE DISCUSSED

Only those items listed on the attached agenda may be considered at this meeting.

QUORUM

The minimum number of appointed Members required to be in attendance to hold the meeting is 4.

DISCLOSURE OF INTERESTS

Members are required to disclose, in accordance with the Members’ Code of Conduct, **both** the existence **and** nature of any “Disclosable Pecuniary Interest” or “Other Interest” they may have in relation to matters for consideration on this Agenda.

DISCLOSABLE PECUNIARY INTERESTS

A Member must regard himself or herself as having a Disclosable Pecuniary Interest in any matter that they or their spouse, partner, a person they are living with as husband or wife, or a person with whom they are living as if they were a civil partner in relation to:

- (i) Any employment, office, trade, profession or vocation carried on for profit or gain.
- (ii) Sponsorship:

Any payment or provision of any other financial benefit (other than from Southampton City Council) made or provided within the relevant period in respect of any expense incurred by you in carrying out duties as a member, or towards your election expenses. This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.

- (iii) Any contract which is made between you / your spouse etc (or a body in which the you / your spouse etc has a beneficial interest) and Southampton City Council under which goods or services are to be provided or works are to be executed, and which has not been fully discharged.
- (iv) Any beneficial interest in land which is within the area of Southampton.
- (v) Any license (held alone or jointly with others) to occupy land in the area of Southampton for a month or longer.
- (vi) Any tenancy where (to your knowledge) the landlord is Southampton City Council and the tenant is a body in which you / your spouse etc has a beneficial interests.
- (vii) Any beneficial interest in securities of a body where that body (to your knowledge) has a place of business or land in the area of Southampton, and either:
- a) the total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that body, or
 - b) if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which you / your spouse etc has a beneficial interest that exceeds one hundredth of the total issued share capital of that class.

Other Interests

A Member must regard himself or herself as having an, 'Other Interest' in any membership of, or occupation of a position of general control or management in:

- Any public authority or body exercising functions of a public nature
- Any body directed to charitable purposes
- Any body whose principal purpose includes the influence of public opinion or policy

Principles of Decision Making

All decisions of the Council will be made in accordance with the following principles:-

- proportionality (i.e. the action must be proportionate to the desired outcome);
- due consultation and the taking of professional advice from officers;
- respect for human rights;
- a presumption in favour of openness, accountability and transparency;
- setting out what options have been considered;
- setting out reasons for the decision; and
- clarity of aims and desired outcomes.

In exercising discretion, the decision maker must:

- understand the law that regulates the decision making power and gives effect to it. The decision-maker must direct itself properly in law;
- take into account all relevant matters (those matters which the law requires the authority as a matter of legal obligation to take into account);
- leave out of account irrelevant considerations;
- act for a proper purpose, exercising its powers for the public good;
- not reach a decision which no authority acting reasonably could reach, (also known as the "rationality" or "taking leave of your senses" principle);
- comply with the rule that local government finance is to be conducted on an annual basis. Save to the extent authorised by Parliament, 'live now, pay later' and forward funding are unlawful; and
- act with procedural propriety in accordance with the rules of fairness.

AGENDA

1 APOLOGIES AND CHANGES IN PANEL MEMBERSHIP (IF ANY)

To note any changes in membership of the Panel made in accordance with Council Procedure Rule 4.3.

2 ELECTION OF VICE-CHAIR

To elect the Vice Chair for the Municipal Year 2024-2025.

3 STATEMENT FROM THE CHAIR

4 DISCLOSURE OF PERSONAL AND PECUNIARY INTERESTS

In accordance with the Localism Act 2011, and the Council's Code of Conduct, Members to disclose any personal or pecuniary interests in any matter included on the agenda for this meeting.

NOTE: Members are reminded that, where applicable, they must complete the appropriate form recording details of any such interests and hand it to the Democratic Support Officer.

5 DECLARATIONS OF SCRUTINY INTEREST

Members are invited to declare any prior participation in any decision taken by a Committee, Sub-Committee, or Panel of the Council on the agenda and being scrutinised at this meeting.

6 DECLARATION OF PARTY POLITICAL WHIP

Members are invited to declare the application of any party political whip on any matter on the agenda and being scrutinised at this meeting.

7 MINUTES OF THE PREVIOUS MEETING (INCLUDING MATTERS ARISING) (Pages 1 - 4)

To approve and sign as a correct record the Minutes of the meetings held on 12 September 2024 and to deal with any matters arising, attached.

8 FORWARD PLAN (Pages 5 - 12)

Report of the Scrutiny Manager enabling the Overview and Scrutiny Management Committee to examine the content of the Forward Plan and to discuss issues of interest or concern with the Executive

9 SCRUTINY INQUIRY 2024/25 - GAMBLING HARMS TERMS OF REFERENCE
(Pages 13 - 20)

Reducing Gambling Harms – Scrutiny Inquiry 2024/25- Terms of Reference.

10 MONITORING SCRUTINY RECOMMENDATIONS TO THE EXECUTIVE (Pages 21 - 24)

Report of the Scrutiny Manager enabling the Overview and Scrutiny Management Committee to monitor and track progress on recommendations made to the Executive at previous meetings.

Wednesday, 16 October 2024

Director – Legal and Governance

SOUTHAMPTON CITY COUNCIL
OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE
MINUTES OF THE MEETING HELD ON 12 SEPTEMBER 2024

Present: Councillors Blackman (Chair), Evely, Y Frampton, Kloker, Leggett, McManus (In attendance for minutes items 18-24 (b)) and Powell-Vaughan (In attendance for minute numbers 18-24(a) only)
Appointed Members: Rob Sanders

Apologies: Councillors Renyard and Stead
Appointed Members:

Also in attendance:

18. **APOLOGIES AND CHANGES IN PANEL MEMBERSHIP (IF ANY)**

19. **ELECTION OF VICE-CHAIR**

Item deferred to next meeting.

20. **DISCLOSURE OF PERSONAL AND PECUNIARY INTERESTS**

Councillor McManus declared a personal and pecuniary interest in relation to minute agenda item number 9c and agreed to leave the meeting at this point.

21. **MINUTES OF THE PREVIOUS MEETING (INCLUDING MATTERS ARISING)**

Resolved that the minutes of the committee meeting held on the 22 August 2024 be approved and signed as a correct record.

22. **EXCLUSION OF THE PRESS AND PUBLIC - CONFIDENTIAL PAPERS INCLUDED IN THE FOLLOWING ITEM**

RESOLVED that in accordance with the Council's Constitution, specifically the Access to Information Procedure Rules contained within the Constitution, the press and public be excluded from the meeting in respect of any consideration of the confidential appendix to the following Item. (Agenda item 9c only)

Appendix 1 of this report is not for publication by virtue of category 7A (obligation of confidentiality) of paragraph 10.4 of Southampton City Council's ("the Council's") Access to Information Procedure Rules, as contained in the Council's Constitution.

It was not in the public interest to disclose this information as the report contains confidential and commercially sensitive information in relation to one of the Council's suppliers. It would prejudice the Council's ability to operate in a commercial environment and obtain best value in contract negotiations and would prejudice the Council's commercial relationships with third parties if they believed the Council would not honour obligations of confidentiality.

23. **FORWARD PLAN**

The Committee received and noted the report of the Scrutiny Manager which enabled the Overview and Scrutiny Management Committee to examine the content of the Forward Plan and to discuss issues of interest or concern with the Executive.

- a) **Corporate Performance Reporting** - Councillor Fielker, Leader of the Council, Munira Holloway, Director of Strategy and Performance, and Dan King, Head of Data Intelligence and Insight were present and with the consent of the Chair addressed the meeting. Councillor Fielker introduced the proposed corporate performance reporting arrangements for the Council. Councillor Fielker also set out the specific benefits in terms of the use of the dataset by scrutiny panels. Dan King provided a demonstration of the dataset, summarised the current and proposed data streams, analysis, capabilities and the data outputs across a wide range of organisational areas and services.

The committee noted and discussed the dataset at length and sought to better understand the functionality of the system, source data and output capabilities overall as well as the benefits of monitoring and reporting on specific Key Performance Indicators (KPI's). The committee also sought to clarify the proposed timelines for reporting as well as the granularity and range of data that will be available.

RESOLVED

- i) That, a link providing access to the corporate dataset is provided to members of the OSMC.
- ii) The presentation delivered at the meeting is circulated to the Committee.
- b) **Refresh of the Southampton Safe City Partnership Strategy** - Councillor Lambert, Cabinet Member for Communities and Safer City and Claire Edgar, Executive Director for Community Wellbeing were present and with the consent of the Chair addressed the meeting. Councillor Lambert set out the proposed updates, priority areas and prevention policies within the revised strategy. Claire Edgar then set out the overall scope and explained the revised strategies alignment with other policy areas and proposed improvements in relation to collaborating with partner organisations.

The committee discussed the revised strategy and the rationale for the updated targets, the current performance levels, and sought assurance around partner ownership, buy in and achieving the revised targets.

RESOLVED

- i) That, for the 17 September Cabinet meeting, partners reflect on the proposed targets within the refreshed strategy to ensure that they are SMART.
- ii) The Community Safety Dashboard of KPIs is circulated to the Committee.
- iii) The Committee are informed of the number of respondents to the community safety public survey referenced in the refreshed strategy.
- iv) In recognition of their value to residents and community safety partners, the Council reviews how PACT (Police and Communities Together) meetings are

promoted, particularly on the Council's website, to enable the public to identify when and where meetings are taking place.

- c) **Leisure Services** - Councillor Kataria, Cabinet Member for Compliance and Leisure, James Marshall, Director of Customer and Leisure, and Katy Renouard, Service Manager for Contracts and Commercial Supplier Management were in attendance and with the consent of the chair addressed the meeting. Councillor Kataria outlined the recommendations contained within the Cabinet report as well as the longer-term approach and strategy in relation to the Council's leisure facilities and services. James Marshall then set out the details around the proposed plans and the current and future financial models in relation to the immediate requirements as well as the longer-term objectives. Katy Renouard set out the purchasing proposals in relation to the current and future proposed routes to market.

The committee discussed the proposals, the longer-term strategy, the performance in relation to the current provision, the condition and status of leisure facilities throughout the city and the role played by leisure services in supporting the population to be active and healthy.

RESOLVED

- i) That, reflecting the lack of detail within the briefing paper, indicators that identify how well Active Nation is performing in the delivery of the contract with the City Council, is provided to the Committee.
- ii) The Leisure Strategy that will inform the transformation of leisure services is considered by the Committee when it is available.

24. **MONITORING SCRUTINY RECOMMENDATIONS TO THE EXECUTIVE**

The Committee considered and discussed the responses from the Executive to recommendations from previous meetings.

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Agenda Item 8

DECISION-MAKER:	OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE		
SUBJECT:	FORWARD PLAN		
DATE OF DECISION:	24 OCTOBER 2024		
REPORT OF:	SCRUTINY MANAGER		
<u>CONTACT DETAILS</u>			
Executive Director	Title	Executive Director – Enabling Services	
	Name:	Mel Creighton	Tel: 023 8083 3528
	E-mail	Mel.creighton@southampton.gov.uk	
Author:	Title	Scrutiny Manager	
	Name:	Mark Pirnie	Tel: 023 8083 3886
	E-mail	Mark.pirnie@southampton.gov.uk	
STATEMENT OF CONFIDENTIALITY			
None			
BRIEF SUMMARY			
This item enables the Overview and Scrutiny Management Committee (OSMC) to examine the content of the Forward Plan and to discuss issues of interest or concern with the Executive to ensure that forthcoming decisions made by the Executive benefit local residents.			
RECOMMENDATIONS:			
	(i)	That the Committee discuss the items listed in paragraph 3 of the report to highlight any matters which Members feel should be taken into account by the Executive when reaching a decision.	
REASONS FOR REPORT RECOMMENDATIONS			
1.	To enable Members to identify any matters which they feel Cabinet should take into account when reaching a decision.		
ALTERNATIVE OPTIONS CONSIDERED AND REJECTED			
2.	None.		
DETAIL (Including consultation carried out)			
3.	The Council's Forward Plan for Executive Decisions from 29 October 2024 has been published. The following issues were identified for discussion with the Decision Maker:		
	Portfolio	Decision	Requested By
	Leader	Transformation Update	Cllr Blackman
	Finance & Corporate Services	Medium Term Financial Strategy - Quarter 2 Update	Cllr Blackman

4.	Briefing papers responding to the items identified by members of the Committee are appended to this report. Members are invited to use the papers to explore the issues with the decision maker.	
RESOURCE IMPLICATIONS		
<u>Capital/Revenue</u>		
5.	The details for the items identified in paragraph 3 are set out in the Executive decision making report issued prior to the decision being taken.	
<u>Property/Other</u>		
6.	The details for the items identified in paragraph 3 are set out in the Executive decision making report issued prior to the decision being taken.	
LEGAL IMPLICATIONS		
<u>Statutory power to undertake proposals in the report:</u>		
7.	The duty to undertake overview and scrutiny is set out in Part 1A Section 9 of the Local Government Act 2000.	
<u>Other Legal Implications:</u>		
8.	The details for the items identified in paragraph 3 are set out in the Executive decision making report issued prior to the decision being taken.	
RISK MANAGEMENT IMPLICATIONS		
9.	The details for the items identified in paragraph 3 are set out in the Executive decision making report issued prior to the decision being taken.	
POLICY FRAMEWORK IMPLICATIONS		
10.	The details for the items identified in paragraph 3 are set out in the Executive decision making report issued prior to the decision being taken.	
KEY DECISION		No
WARDS/COMMUNITIES AFFECTED:		None directly as a result of this report
<u>SUPPORTING DOCUMENTATION</u>		
Appendices		
1.	Briefing Paper – Transformation Update.	
2.	Briefing Paper – MTF5 Quarter 2 Update	
Documents In Members’ Rooms		
1.	None	
Equality Impact Assessment		
Do the implications/subject of the report require an Equality and Safety Impact Assessments (ESIA) to be carried out?		Identified in Executive report
Data Protection Impact Assessment		

Do the implications/subject of the report require a Data Protection Impact Assessment (DPIA) to be carried out?		Identified in Executive report
Other Background Documents Equality Impact Assessment and Other Background documents available for inspection at:		
Title of Background Paper(s)	Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)	
1.	None	

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BRIEFING PAPER

SUBJECT: TRANSFORMATION UPDATE
DATE: 24 OCTOBER 2024
RECIPIENT: OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE

THIS IS NOT A DECISION PAPER

SUMMARY:

At a meeting on 29 October 2024 Cabinet will consider a report of the Leader on the Council's transformation programme. The Cabinet report and appendices will be published on 21 October 2024.

BACKGROUND and BRIEFING DETAILS:

1. The report updating Cabinet on progress relating to the Council's transformation programme will be published on 21 October 2024.

RESOURCE/POLICY/FINANCIAL/LEGAL/RISK MANAGEMENT IMPLICATIONS:

2. Details will be set out in the Executive decision making report published on 21 October 2024 - [Agenda for Cabinet on Tuesday, 29th October, 2024, 4.30 pm | Southampton City Council](#).

Appendices/Supporting Information:

3. Details will be set out in the Executive decision making report published on 21 October 2024 - [Agenda for Cabinet on Tuesday, 29th October, 2024, 4.30 pm | Southampton City Council](#).

Further Information Available From:	Name:	James Wills-Fleming – Transformation Director
	Tel:	023 8083 2054
	E-mail:	james.wills-fleming@southampton.gov.uk

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BRIEFING PAPER

SUBJECT: MEDIUM TERM FINANCIAL STRATEGY - QUARTER 2 UPDATE
DATE: 24 OCTOBER 2024
RECIPIENT: OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE

THIS IS NOT A DECISION PAPER

SUMMARY:

At a meeting on 29 October 2024 Cabinet will consider a report of the Deputy Leader and Cabinet Member for Finance and Corporate Services providing an update, at the end of quarter 2, on the Council's Medium Term Financial Strategy (MTFS). The Cabinet report and appendices will be published on 21 October 2024.

BACKGROUND and BRIEFING DETAILS:

1. The MTFS Quarter 2 Update report will be published on 21 October 2024. The MTFS provides a financial framework within which financial stability can be achieved and sustained in the medium term to deliver the Council's key strategic outcomes, priorities and sustainable services.

RESOURCE/POLICY/FINANCIAL/LEGAL/RISK MANAGEMENT IMPLICATIONS:

2. Details will be set out in the Executive decision making report published on 21 October 2024 - [Agenda for Cabinet on Tuesday, 29th October, 2024, 4.30 pm | Southampton City Council](#).

Appendices/Supporting Information:

3. Details will be set out in the Executive decision making report published on 21 October 2024 - [Agenda for Cabinet on Tuesday, 29th October, 2024, 4.30 pm | Southampton City Council](#).

Further Information Available From:	Name:	Richard Williams – Director of Finance
	Tel:	023 8083 2936
	E-mail:	richard.williams@southampton.gov.uk

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Agenda Item 9

DECISION-MAKER:	OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE		
SUBJECT:	REDUCING GAMBLING-RELATED HARMS IN SOUTHAMPTON - SCRUTINY INQUIRY TERMS OF REFERENCE		
DATE OF DECISION:	24 OCTOBER 2024		
REPORT OF:	SCRUTINY MANAGER		
<u>CONTACT DETAILS</u>			
Executive Director	Title	Executive Director – Enabling Services	
	Name:	Mel Creighton	Tel: 023 8083 3528
	E-mail	Mel.creighton@southampton.gov.uk	
Author:	Title	Scrutiny Manager	
	Name:	Mark Pirnie	Tel: 023 8083 3886
	E-mail	Mark.pirnie@southampton.gov.uk	
STATEMENT OF CONFIDENTIALITY			
None			
BRIEF SUMMARY			
It is the role of the Overview and Scrutiny Management Committee (OSMC) to determine the scrutiny inquiry programme. This report requests that the OSMC agrees the terms of reference for a scrutiny inquiry focussing on reducing gambling-related harms in Southampton.			
RECOMMENDATIONS:			
	(i)	That the Committee consider and approve the draft terms of reference for the scrutiny inquiry.	
	(ii)	That authority is delegated to the Scrutiny Manager, in consultation with the Chair of the Scrutiny Inquiry Panel, to finalise the inquiry plan.	
REASONS FOR REPORT RECOMMENDATIONS			
1.	To enable the Scrutiny Inquiry Panel to commence the scrutiny inquiry.		
ALTERNATIVE OPTIONS CONSIDERED AND REJECTED			
2.	None.		
DETAIL (Including consultation carried out)			
3.	Gambling in its variety of forms is a popular pastime in Great Britain, with nearly half of adults in Great Britain participating in at least one form each month. The most popular activities were lottery participation, followed by		

	scratch cards, betting and online instant games, with ‘fun/enjoyment factor’ and ‘monetary reasons’ cited as key motivators. ¹
4.	Great Britain has one of the most accessible gambling markets in the world. Opportunities to gamble exist on most high streets and, with access to the internet, in virtually every home. Most spend small amounts which are similar to, or less than, spending on other leisure activities and do not report experiencing harm from gambling.
5.	However, concerns regarding the harms associated with gambling have been increasing in the UK in recent years. The 2021 Public Health England (PHE) Gambling-related Harms Evidence Review identified a range of harms associated with gambling, described by the Gambling Commission as the negative impact that participation in gambling might have on an individual, family or communities. ² The gambling harms were broadly categorised as financial, relationship, health, employment and education, and criminal behaviour, with an estimated overall annual cost, comprised of direct costs to the UK government and intangible societal costs, of £1.05 to £1.77 billion.
6.	Reflecting this, gambling is now widely viewed as a public health issue ³ and, as gambling-related harms can be experienced by individuals, families and communities, effective action for reducing harm will include not only action to influence individuals but also actions to mitigate risks at the societal, community and inter-personal level.
7.	In recognition of the growing concerns about the harms caused by gambling, and the broad response required to address the identified harms, this Committee, at its meeting on 12 th September 2024, agreed that reducing gambling-related harms in Southampton would be the subject of the 2024/25 scrutiny inquiry. Attached as Appendix 1 are draft terms of reference and an outline project plan for the proposed inquiry. Members are recommended to consider and approve the draft terms of reference for the scrutiny inquiry to enable the inquiry to commence.
8.	The final report and recommendations of the Scrutiny Inquiry Panel will be considered by the OSMC prior to Cabinet to ensure that the review has met the agreed terms of reference set by this Committee.
RESOURCE IMPLICATIONS	
<u>Capital/Revenue</u>	
9.	There are no additional financial implications arising from the approval of the recommendations.
<u>Property/Other</u>	
10.	None.

¹ Gambling Commission. *Statistics on gambling participation – Year 2 (2024), wave 1: Official statistics*. <https://www.gamblingcommission.gov.uk/statistics-and-research/publication/statistics-on-gambling-participation-year-2-2024-wave-1-official-statistics>

² Wardle H, Reith G, Best D, McDaid D, Platt S. *Measuring gambling-related harms: a framework for action*. Birmingham, UK: Gambling Commission; 2018. https://eprints.lse.ac.uk/89248/1/McDaid_Gambling-Related_harms_Published.pdf

³ [Gambling behaviour - NHS England Digital](#)

LEGAL IMPLICATIONS	
<u>Statutory power to undertake proposals in the report:</u>	
11.	The duty to undertake overview and scrutiny is set out in Part 1A Section 9 of the Local Government Act 2000.
<u>Other Legal Implications:</u>	
12.	None
RISK MANAGEMENT IMPLICATIONS	
13.	None.
POLICY FRAMEWORK IMPLICATIONS	
14.	None
KEY DECISION	No
WARDS/COMMUNITIES AFFECTED:	None directly as a result of this report
<u>SUPPORTING DOCUMENTATION</u>	
Appendices	
1.	Draft Inquiry Terms of Reference and Outline Inquiry Plan
Documents In Members' Rooms	
1.	None
Equality Impact Assessment	
Do the implications/subject of the report require an Equality and Safety Impact Assessments (ESIA) to be carried out?	No
Data Protection Impact Assessment	
Do the implications/subject of the report require a Data Protection Impact Assessment (DPIA) to be carried out?	No
Other Background Documents	
Equality Impact Assessment and Other Background documents available for inspection at:	
Title of Background Paper(s)	Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)
1.	None

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Reducing gambling-related harms in Southampton - Scrutiny Inquiry Terms of Reference and Outline Inquiry Plan

1. Scrutiny Panel membership:

Councillor Cooper
Councillor Greenhalgh
Councillor Powell-Vaughan
Councillor Webb
Councillor TBC

2. Purpose:

To identify opportunities to reduce gambling-related harms in Southampton.

3. Background:

- According to the Gambling Commission's 2024 Gambling Survey for Great Britain, nearly half of adults in Great Britain had gambled at least once in the previous four weeks. The most popular activities were lottery participation, followed by scratch cards, betting and online instant games, with 'fun/enjoyment factor' and 'monetary reasons' cited as key motivators.¹
- Although it is recognised that gambling generates considerable tax revenue for government, provides employment, creates innovation within business communities, provides benefits to other leisure sectors and gives pleasure and enjoyment to some participants, there are also considerable societal costs arising from the harms associated with it.²
- The 2021 Public Health England (PHE) Gambling-related Harms Evidence Review identified a range of harms associated with gambling, broadly categorised as financial, relationship, health, employment and education, and criminal behaviour, with an estimated overall annual cost, comprised of direct costs to the UK government and intangible societal costs, of £1.05 to £1.77 billion.
- In Great Britain approximately 300,000 people are categorised as 'problem gamblers', and there are approximately 1.8 million people categorised as 'at risk'.³ It is estimated that for every person experiencing harmful gambling, on average, between six and ten additional people are directly affected by it.⁴
- The highest rates of gambling participation are among people who have higher academic qualifications, people who are employed, and among

¹ Gambling Commission. *Statistics on gambling participation – Year 2 (2024), wave 1: Official statistics*. <https://www.gamblingcommission.gov.uk/statistics-and-research/publication/statistics-on-gambling-participation-year-2-2024-wave-1-official-statistics>

² Wardle H, Reith G, Best D, McDaid D, Platt S. *Measuring gambling-related harms: a framework for action*. Birmingham, UK: Gambling Commission; 2018. https://eprints.lse.ac.uk/89248/1/McDaid_Gambling-Related_harms_Published.pdf

³ [High stakes: gambling reform for the digital age - GOV.UK \(www.gov.uk\)](https://www.gov.uk/government/news/high-stakes-gambling-reform-for-the-digital-age)

⁴ Hunter, A., 2022, Gambling Related Harm in the Midlands: A Rapid Health Needs Assessment, Office for Health Improvement and Disparities

relatively less deprived groups. People who are classified as gambling at elevated risk levels and experiencing problem gambling are typically male and in younger age groups. The socio-demographic profile of gamblers appears to change as gambling risk increases, with harmful gambling associated with people who are unemployed and among people living in more deprived areas.⁵

- Analysis currently being undertaken by the City Council's Public Health Team will help to identify the population of individuals engaging in harmful gambling in Southampton and the gambling-related harms caused as a consequence of harmful gambling.
- As policy makers and academics increasingly recognise its potential to harm individuals, families and communities, gambling-related harm is now widely considered to be a public health issue.
- Reflecting this, addressing gambling-related harms requires a broad response. Traditional approaches that focus on single interventions do not tend to work at a population level. As harmful gambling, and gambling-related harms, is a complex problem with a large number of different but often interlinked factors, no single measure is likely to be effective on its own in addressing it. Consequently, many organisations have a part to play in addressing the issue of gambling-related harms.⁶
- Whilst many policy decisions regarding gambling are made at a national level in the UK, there are clear opportunities to act at local and regional levels to prevent the negative impacts of gambling on individuals, families and communities. Indeed, there exist a number of examples of innovative, evidence informed practice, that have been employed across local authority footprints or city regions, designed to tackle gambling related harms.

4. Objectives:

- a) To develop understanding of the harm caused by gambling in Southampton.
- b) To identify what is currently available or planned to prevent/or reduce gambling related harms for residents of Southampton and to treat residents experiencing a gambling problem.
- c) To identify good practice being employed across local authority footprints and city-regions to reduce gambling-related harm in the UK.
- d) To identify what initiatives and approaches could work well in Southampton to reduce the harm caused by gambling.

5. Methodology:

- a) Seek the views of stakeholders and people with lived experience
- b) Share work undertaken to quantify gambling related harm in Southampton
- c) Identify and share evidence and best practice.

⁵ [Gambling-related harms evidence review: summary - GOV.UK \(www.gov.uk\)](https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/684823/gambling-related-harms-evidence-review-summary.pdf)

⁶ [Tackling gambling related harm a whole council approach \(local.gov.uk\)](https://www.local.gov.uk/guidance/tackling-gambling-related-harm-a-whole-council-approach) – LGA & Public Health England, 2018

6. Proposed Timetable:

Six meetings between November 2024 and May 2025

Meeting 1: 14 November 2024

- Introduction, context and background
 - Define gambling-related harms
 - Understanding the impact of gambling harms on individuals, families and communities in Southampton
 - Overview of regulatory landscape

Meeting 2: 19 December 2024

- A whole place approach to reducing gambling harms
 - Examples of local authority / city region approaches that have sought to adopt a place based, whole system approach to reducing gambling related harms.

Meeting 3: 16 January 2025

- Primary prevention - Taking action to prevent the onset of at-risk gambling behaviour, either through whole population measures or those targeting vulnerable groups.
 - Reducing gambling supply and exposure
 - Reducing the uptake of gambling

Meeting 4: 13 February 2025

- Secondary prevention - Early identification of those who have recently started to engage in at-risk gambling behaviour to prevent escalation of (and ideally reduce) any early-stage gambling-related harms.
 - Identifying and supporting those experiencing gambling-related harms
 - Improved data collection

Meeting 5: 6 March 2025

- Tertiary prevention - measures to lessen the impact of gambling-related harms on those already engaging in harmful gambling behaviours and their affected others.
 - Improving access to treatment
 - Lessening the impact of gambling-related harm

Meeting 6: 8 May 2025

- Consideration of the final report

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DECISION-MAKER:	OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE		
SUBJECT:	MONITORING SCRUTINY RECOMMENDATIONS TO THE EXECUTIVE		
DATE OF DECISION:	24 OCTOBER 2024		
REPORT OF:	SCRUTINY MANAGER		
<u>CONTACT DETAILS</u>			
Executive Director	Title	Executive Director – Enabling Services	
	Name:	Mel Creighton	Tel: 023 8083 3528
	E-mail	Mel.creighton@southampton.gov.uk	
Author:	Title	Scrutiny Manager	
	Name:	Mark Pirnie	Tel: 023 8083 3886
	E-mail	Mark.pirnie@southampton.gov.uk	
STATEMENT OF CONFIDENTIALITY			
N/A			
BRIEF SUMMARY			
This item enables the Overview and Scrutiny Management Committee to monitor and track progress on recommendations made to the Executive at previous meetings.			
RECOMMENDATIONS:			
	(i)	That the Committee considers the responses from the Executive to recommendations from previous meetings and provides feedback.	
REASONS FOR REPORT RECOMMENDATIONS			
1.	To assist the Committee in assessing the impact and consequence of recommendations made at previous meetings.		
ALTERNATIVE OPTIONS CONSIDERED AND REJECTED			
2.	None.		
DETAIL (Including consultation carried out)			
3.	Appendix 1 of the report sets out the recommendations made to the Executive at previous meetings of the Overview and Scrutiny Management Committee (OSMC). It also contains a summary of action taken by the Executive in response to the recommendations.		
4.	The progress status for each recommendation is indicated and if the OSMC confirms acceptance of the items marked as completed they will be removed from the list. In cases where action on the recommendation is outstanding or the Committee does not accept the matter has been adequately completed, it will be kept on the list and reported back to the next meeting. It will remain on the list until such time as the Committee accepts the recommendation as completed. Rejected recommendations will only be removed from the list after being reported to the OSMC.		

RESOURCE IMPLICATIONS	
<u>Capital/Revenue</u>	
5.	None.
<u>Property/Other</u>	
6.	None.
LEGAL IMPLICATIONS	
<u>Statutory power to undertake proposals in the report:</u>	
7.	The duty to undertake overview and scrutiny is set out in Part 1A Section 9 of the Local Government Act 2000.
<u>Other Legal Implications:</u>	
8.	None
RISK MANAGEMENT IMPLICATIONS	
9.	None.
POLICY FRAMEWORK IMPLICATIONS	
10.	None
KEY DECISION	No
WARDS/COMMUNITIES AFFECTED:	None directly as a result of this report
<u>SUPPORTING DOCUMENTATION</u>	
Appendices	
1.	Monitoring Scrutiny Recommendations – 24 October 2024
Documents In Members' Rooms	
1.	None
Equality Impact Assessment	
Do the implications/subject of the report require an Equality and Safety Impact Assessments (ESIA) to be carried out?	No
Data Protection Impact Assessment	
Do the implications/subject of the report require a Data Protection Impact Assessment (DPIA) to be carried out?	No
Other Background Documents Equality Impact Assessment and Other Background documents available for inspection at:	
Title of Background Paper(s)	Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)
1.	None

Overview and Scrutiny Management Committee: Holding the Executive to Account

Scrutiny Monitoring – 24 October 2024

Date	Portfolio	Title	Action proposed	Action Taken	Progress Status
12/09/24	Leader's	Corporate Performance Reporting	1) That a link providing access to the corporate dataset is provided to members of the OSMC.	Circulated to the Committee – 16/09/24	Completed
			2) That the presentation delivered at the meeting is circulated to the Committee.	Circulated to the Committee – 16/09/24	Completed
12/09/24	Communities & Safer City	Refresh of the Southampton Safe City Partnership Strategy	1) That, for the 17 September Cabinet meeting, partners reflect on the proposed targets within the refreshed strategy to ensure that they are SMART.	Recommendations in the Cabinet report were approved at 17 September 2024 meeting of Cabinet. Targets have been set and agreed with the Council's Data Team.	Completed
			2) That the Community Safety Dashboard of KPIs is circulated to the Committee.	KPIs circulated to the Committee on 14/10/24.	Completed
			3) That the Committee are informed of the number of respondents to the community safety public survey referenced in the refreshed strategy.	Survey data will be published in Dec 24, as part of the Safe City Strategic Assessment.	
			4) That, in recognition of their value to residents and community safety partners, the Council reviews how PACT (Police and Communities Together) meetings are promoted, particularly on the Council's website, to enable the public to identify when and where meetings are taking place.	PACT communications plan delivered in October 2024.	Completed
12/09/24	Compliance & Leisure	Leisure Service	1) That, reflecting the lack of detail within the briefing paper, indicators that identify how well Active Nation is performing in the delivery of the contract with the City Council, is provided to the Committee.	The Contractor (Places for People), Sub-contractor (Active Nation) and Council attend quarterly performance and monthly operational meetings where user figures, customer satisfaction, health & safety, reactive maintenance and income and expenditure relating to the contract is	Completed

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Appendix 1

Agenda Item 10

Date	Portfolio	Title	Action proposed	Action Taken	Progress Status																
Page 24				<p>monitored. There is a target for the contract to drive year-on-year increases in Leisure users. User figures for recent years are as follows:</p> <table border="1" data-bbox="1352 395 1928 834"> <thead> <tr> <th data-bbox="1352 395 1637 453">Year</th> <th data-bbox="1637 395 1928 453">Number of users</th> </tr> </thead> <tbody> <tr> <td data-bbox="1352 453 1637 507">2022-23</td> <td data-bbox="1637 453 1928 507">1,419,675</td> </tr> <tr> <td data-bbox="1352 507 1637 561">2023-24</td> <td data-bbox="1637 507 1928 561">1,566,918</td> </tr> <tr> <td data-bbox="1352 561 1637 616">Total Increase</td> <td data-bbox="1637 561 1928 616">147,243</td> </tr> <tr> <td data-bbox="1352 616 1637 670">24/25 year to date</td> <td data-bbox="1637 616 1928 670"></td> </tr> <tr> <td data-bbox="1352 670 1637 724">2023-24 Q1</td> <td data-bbox="1637 670 1928 724">394,863</td> </tr> <tr> <td data-bbox="1352 724 1637 778">2024-25 Q1</td> <td data-bbox="1637 724 1928 778">400,448</td> </tr> <tr> <td data-bbox="1352 778 1637 834">Total Increase</td> <td data-bbox="1637 778 1928 834">5,585</td> </tr> </tbody> </table>	Year	Number of users	2022-23	1,419,675	2023-24	1,566,918	Total Increase	147,243	24/25 year to date		2023-24 Q1	394,863	2024-25 Q1	400,448	Total Increase	5,585	
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2) That the Leisure Strategy that will inform the transformation of leisure services is considered by the Committee when it is available.																					